Human Services Coordinator – Holly Williams Office of Fiscal Analysis

	Page	A	Actual	Appropriation	Agency R	lequested	Governor Re	commended	% Diff
	#	Analyst	FY 18	FY 19	FY 20	FY 21	FY 20	FY 21	Gov - App FY 20
General Fund			·					· · · · · · · · ·	
Department of Social									
Services	3	ES, HW	4,273,303,332	4,303,808,650	4,203,742,542	4,381,173,179	4,417,383,198	4,518,965,479	2.64
Department of									
Rehabilitation Services	15	CG	18,589,240	28,770,457	29,375,880	29,920,733	27,378,425	27,953,761	(4.84)
Department of Children									
and Families	18	RDP	778,468,492	768,455,917	803,852,908	817,903,263	788,801,627	803,529,836	2.65
Total - General Fund			5,070,361,064	5,101,035,024	5,036,971,330	5,228,997,175	5,233,563,250	5,350,449,076	2.60
Insurance Fund									
Department of Social									
Services	3	ES, HW	376,023	-	-	-	-	-	n/a
Department of									
Rehabilitation Services	15	CG	-	376,023	377,955	377,955	377,955	377,955	0.51
Total - Insurance Fund			376,023	376,023	377,955	377,955	377,955	377,955	0.51
Workers' Compensation	Fund		·					· · · · · · · · ·	
Department of									
Rehabilitation Services	15	CG	2,044,973	2,110,333	2,192,254	2,237,109	2,192,254	2,237,109	3.88
Total - Appropriated									
Funds			5,072,782,060	5,103,521,380	5,039,541,539	5,231,612,239	5,236,133,459	5,353,064,140	2.60

MAJOR CHANGES

Department of Social Services

Restore Hospital Supplemental Payments to FY 19 Level – The proposal restores Medicaid supplemental hospital payments to FY 19 levels after accounting for a \$40 million reduction to the Medicaid supplemental payments to bring payments under the federal limit, approximately \$453 million in both FY 20 and 21, compared to \$166.5 million under current law.

Achieve Savings in Medicaid Prescription Drug Benefit – The proposal includes total savings of \$1.6 million in FY 20 and \$15.5 million and FY 21 in DSS, after factoring in the federal share of expenditures, related to the following: (1) increase prescription drug purchasing through purchasing pools similar to the multi-state consortium TOP\$, (2) expand the use of step therapy for prescriptions to treat certain conditions, and (3) revise diabetic supply program for test strips and lancets to uniformly include them on the preferred drug list as opposed to being provided for certain beneficiaries through the durable medical equipment benefit.

Modify Hospital Medicaid Reimbursement- The proposal includes the following changes to Medicaid hospital reimbursement: (1) implement 15% hospital readmission adjustment for hospital readmissions 30 days after discharge and (2) restore hospital Medicaid inpatient rate reduction related to the most recent 3M grouper. The proposals result in a net impact, after factoring in the federal share of expenditures, of \$165 million in FY 20 and \$169.9 million in FY 21.

Institute an Asset Test under the Medicare Savings Program (MSP)- The proposal establishes an asset test of \$7,650 for individuals and \$11,340 for couples, which reduces eligibility for the Medicare Savings Program and results in savings of approximately \$10.5 million (\$21 million gross) in FY 21. The policy also provides funding of \$2.8 million in FY 20 and \$1.8 million in FY 21 to support staff and an asset verification system. After considering the federal grants revenue impact, the net savings to the budget is \$25.6 million when annualized.

Provide Support for Special Populations to Achieve Net Savings- DSS/DOH- The Governor's budget provides \$1.2 million in FY 20 to support targeted initiatives, which result in net savings of \$3.5 million in FY 21 primarily through decreased Medicaid expenditures. When the federal share is considered, this results in total Medicaid savings of approximately \$19 million in FY 21. Initiatives include:

- Diabetes prevention program targeting HUSKY Health members to reduce the risk of developing type 2 diabetes through weight loss, increased physical activity, and addressing psychological and social challenges;
- Medicaid supportive housing benefit for up to 850 high cost high need individuals through a 1915(i) state plan amendment (related funding for stable housing and wraparound services is provided under the Department of Housing);
- Increased rebalancing efforts under Money Follows the Person (MFP) for up to 800 additional transitions through increased staff capacity, predictive modeling, and targeting transition resources (related funding for supportive housing vouchers is provided under the Department of Housing).

Department of Children and Family

Maintain Community Services Post-Juvenile Justice (JJ) Consolidation - The proposal provides funding of \$4.1 million in both FY 20 and FY 21 to continue support for various community-based services benefitting non-delinquent children and youth, formerly funded under DCF's Juvenile Justice Outreach Services account. Following the consolidation of JJ funding for delinquent children and youth under the Court Support Services Division (CSSD) of the Judicial Branch (PA 17-2 JSS), the Juvenile Justice Outreach Services account was transferred to CSSD.

Reduce Overtime Expenditures with Technology – The proposal reduces Personal Services account funding by \$2.1 million in both FY 20 and FY 21 to reflect overtime savings projected from improved scheduling and management of overtime through the implementation of Kronos software.

Achieve Efficiencies through the Creation of a Central Transportation Unit – The proposal reduces funding by a net \$1.6 million in FY 20 and \$3.4 million in FY 21 through the establishment of a transportation unit within the agency. This unit is anticipated to reduce utilization of credentialed transportation vendors and overtime, similar to the Department of Corrections unit.

Department of Social Services DSS60000

Permanent Full-Time Positions

Eurod	Actual	Appropriation	Agency R	equested	Governor Re	commended	% Diff
Fund	FY 18	FY 19	FY 20	FY 21	FY 20	FY 21	Gov-App FY 20
General Fund	2,009	1,986	1,968	1,986	2,021	2,021	1.76

Budget Summary

Associat	Actual	Appropriation	Agency Requested		Governor Recommended		% Diff	
Account	FY 18	FY 19	FY 20	FY 21	FY 20	FY 21	Gov-App FY 20	
Personal Services	112,833,782	117,199,907	131,193,200	139,157,639	132,461,471	139,867,419	13.02	
Other Expenses	136,457,755	139,311,834	149,830,650	143,493,812	156,674,427	148,773,485	12.46	
Other Current Expenses						· · · ·		
Genetic Tests in Paternity								
Actions	56,292	81,906	81,906	81,906	81,906	81,906	-	
State-Funded Supplemental								
Nutrition Assistance Program	9,697	-	-	-	-	-	n/a	
HUSKY B Program	5,135,793	5,320,000	9,947,596	16,029,382	8,870,000	14,830,000	66.73	
Other Than Payments to Local G	overnments					·		
Medicaid	2,513,038,706	2,608,368,000	2,754,674,779	2,894,524,954	2,689,940,000	2,771,150,000	3.13	
Old Age Assistance	38,867,025	39,826,302	41,992,748	43,848,621	42,600,000	43,550,000	6.96	
Aid To The Blind	546,803		505,010	503,881	529,100	523,900	(9.40)	
Aid To The Disabled	59,011,587	61,107,546	60,501,527	62,499,545	59,690,000	59,660,000	(2.32)	
Temporary Family Assistance - TANF	74,048,449	75,131,712	71,032,155	72,594,862	62,230,000	60,870,000	(17.17)	
Emergency Assistance	-	1	1	1	1	1	-	
Food Stamp Training Expenses	4,527	9,832	9,832	9,832	9,832	9,832	_	
DMHAS-Disproportionate Share	108,935,000	108,935,000	108,935,000	108,935,000	108,935,000	108,935,000	_	
Connecticut Home Care Program	36,489,526		45,224,747	46,553,757	36,810,000	36,900,000	(17.00)	
Human Resource Development-	00,107,020	11,000,000	10/221// 1/	10,000,101	00,010,000		(17.00)	
Hispanic Programs	697,307	1,197,307	1,206,885	1,206,885	1,206,885	1,206,885	0.80	
Community Residential Services	540,950,433		618,103,561	640,640,340	623,412,127	639,014,602	10.75	
Protective Services to the Elderly	-	785,204	701,987	711,193		-	(100.00)	
Safety Net Services	1,277,656		1,334,544	1,334,544	1,334,544	1,334,544	0.62	
Refunds Of Collections	56,656		94,699	94,699	94,699	94,699		
Services for Persons With	00,000	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
Disabilities	308,080	273,897	276,362	276,362	276,362	276,362	0.90	
Nutrition Assistance	580,567	743,095	749,040	749,040	749,040	749,040	0.80	
State Administered General	000,007	7 10,000	7 15,010	7 15,010	7 15,010	715,010	0.00	
Assistance	19,601,641	19,334,722	20,065,277	20,645,888	17,810,000	17,470,000	(7.89)	
Connecticut Children's Medical	1),001,011	19,00 1,1 22	20,000,277	20/010/000	17,010,000	17,17,0,000	(1.05)	
Center	11,163,625	10,125,737	10,125,737	10,125,737	10,125,737	10,125,737	_	
Community Services	364,191	688,676	690,373	690,373	275,376	275,376	(60.01)	
Human Service Infrastructure	504,171	000,070	0,0,075	0,0,075	210,510	2/0,0/0	(00.01)	
Community Action Program	2,887,561	3,149,619	3,292,432	3,292,432	3,292,432	3,292,432	4.53	
Teen Pregnancy Prevention	1,193,349		1,255,827	1,255,827	1,255,827	1,255,827	0.80	
Programs for Senior Citizens	5,777,475	1	1,200,027	1,200,027	1,200,027	1,200,027	0.00	
Family Programs - TANF	29,337	29,337	29,337	29,337			(100.00)	
Domestic Violence Shelters	5,198,424		5,289,049	5,289,049	- 5,289,049	- 5,289,049	0.80	
Hospital Supplemental Payments		· · · · ·	166,500,000					
	597,687,879	490,340,138	100,000,000	166,500,000	453,331,102	453,331,102	(8.67)	
Grant Payments to Local Governa	ments							
Teen Pregnancy Prevention - Municipality	94,209	98,281	98,281	98,281	98,281	98,281		
muncipanty	94,209		98,281 3/1/2019	90,201	90,201	90,201	-	

Account	Actual	Appropriation	Agency R	lequested	Governor Re	commended	% Diff Gov-App
Account	FY 18	FY 19	FY 20	FY 21	FY 20	FY 21	FY 20
Agency Total - General Fund	4,273,303,332	4,303,808,650	4,203,742,542	4,381,173,179	4,417,383,198	4,518,965,479	2.64
Fall Prevention	376,023	-	-	-	-	-	n/a
Agency Total - Insurance Fund	376,023	-	-	-	-	-	n/a
Total - Appropriated Funds	4,273,679,355	4,303,808,650	4,203,742,542	4,381,173,179	4,417,383,198	4,518,965,479	2.64

Account	Governor Recommended		
Account	FY 20	FY 21	

Policy Revisions

Adjust Funding to Reflect Cellular Services Savings

Other Expenses	(9,486)	(9,486)
Total - General Fund	(9,486)	(9,486)

Background

The Governor's FY 20 and FY 21 Budget reduces funding by \$197,555 in both FY 20 and FY 21, across five appropriated funds, to reflect cellular services savings.

Governor

Reduce funding by \$9,486 in both FY 20 and FY 21 to reflect this agency's cellular services savings.

Annualize FY 2019 Holdbacks

Community Services	(414,997)	(414,997)
Family Programs - TANF	(29,337)	(29,337)
Total - General Fund	(444,334)	(444,334)

Background

The Office of Policy and Management implemented FY 19 holdbacks totaling \$18.5 million. The Governor's FY 20 and FY 21 Budget annualizes \$7.7 million of these holdbacks in both FY 20 and FY 21 across various agencies.

Governor

Reduce funding by \$444,334 in both FY 20 and FY 21 to annualize this agency's FY 19 holdbacks.

Achieve Medicaid Savings through Increased Audit and Recoveries Staff

Personal Services	1,300,800	1,389,500
Medicaid	(6,420,000)	(7,330,000)
Total - General Fund	(5,119,200)	(5,940,500)
Positions - General Fund	19	19

Governor

Provide funding of \$1,300,800 in FY 20 and \$1,389,500 in FY 21 in the Personal Services account to support 19 positions within the quality assurance and revenue unit, including 14 provider audit staff, two special investigations staff, two revenue unit staff, and a federal/state audit compliance manager. Personal Service expenditures will receive 50% federal reimbursement under Medicaid.

Reduce funding by \$6,420,000 in FY 20 and \$7,330,000 in FY 21 in the Medicaid account to reflect the savings associated with investing in quality assurance and revenue unit staff to audit and investigate Medicaid related expenses. The gross impact of the Medicaid savings associated with recoveries will total \$16.1 million in FY 20 and \$18.3 million in FY 21.

Strengthen Utilization Management under Medicaid

Other Expenses	2,000,000	2,000,000
Medicaid	(3,400,000)	(11,800,000)
Total - General Fund	(1,400,000)	(9,800,000)

Governor

Provide funding of \$2 million in FY 20 and FY 21 in the Other Expenses account to reflect contractual expenses. Reduce funding by \$3.4 million in FY 20 and \$11.8 million in FY 21 (\$8.5 million in FY 20 and \$29.5 million in FY 21 after accounting for the federal

Account	Governor Recommended		
Account	FY 20	FY 21	

share) in the Medicaid account to reflect the impact of benchmarking the state Medicaid program's guidelines, outcomes and requirements with those in other states.

Institute an Asset Test under the Medicare Savings Program

Personal Services	122,400	530,600
Other Expenses	2,670,000	1,310,000
Medicaid	-	(10,500,000)
Total - General Fund	2,792,400	(8,659,400)
Positions - General Fund	9	9

Background

The Medicare Savings Program (MSP) is a Medicaid-funded program that helps Medicare recipients with income up to 246% of the federal poverty level (FPL). Connecticut does not currently have an asset test. The federal minimum asset test is \$7,560 for singles and \$11,340 for couples and applies to money in a checking or savings account, stocks and bonds. An individual's home, one car, a burial plot, up to \$1,500 in a burial account, and household and personal items are excluded.

Governor

Provide funding by \$122,400 in FY 20 and \$530,600 in FY 21 in the Personal Services account to support nine positions to assist with ongoing asset verification requirements. Provide funding of \$2,670,000 in FY 20 and \$1,310,000 in FY 21 in the Other Expenses account to support IT upgrades for an asset verification system under ImpaCT.

Reduce funding by \$10.5 million in FY 21 (\$21 million gross) in the Medicaid account to reflect implementing an asset test (\$7,650 for individuals and \$11,340 for couples), effective July 1, 2020. The savings reflects the current cost of deductibles, coinsurance and copayments for those with income up to 211% FPL. In addition, less federal grants revenue will need to be diverted to cover the costs of premiums, resulting in additional revenue of \$16 million in FY 21. After considering the administrative costs, Medicaid savings, and federal grants revenue impact, the net savings to the budget is \$25.6 million when annualized.

Expand PCMH+ to Include Dually Eligible Individuals

Other Expenses	-	750,000
Total - General Fund	-	750,000

Background

In January 2017 DSS began the Person-Centered Medical Home Plus or PCMH+ program. PCMH+ provides personcentered, comprehensive and coordinated care for Medicaid beneficiaries. Participating Federally Qualified Health Centers (FQHCs) and advanced networks such as accountable care organizations provide care coordination activities to improve the quality, efficiency, and effectiveness of care delivered to Medicaid beneficiaries. Shared savings payments as well as add-on quality payments are provided to participating entities who achieve the quality outcome measures required of the program as well as primary care case management services.

In partnership with Medicare, the proposal seeks to support the expansion of the program to the approximately 70,000 duallyeligible (Medicaid and Medicare eligible) beneficiaries by January 1, 2023.

Governor

Provide funding of \$750,000 in FY 21 for consultant services to assist in the expansion of the PCMH+ program to dually-eligible individuals. Once fully implemented the annualized gross savings is estimated to be \$7.3 million (\$3.6 million in state savings and \$3.7 million federal).

Continue to Fund Protective Services for the Elderly under the Social Services Block Grant

Protective Services to the Elderly	(557,200)	(586,900)
Total - General Fund	(557,200)	(586,900)

Governor

Reduce funding by \$557,200 in FY 20 and \$586,900 in FY 21 to reflect continuing to support the Protective Services for the Elderly program with Social Services Block Grant (SSBG) funding.

Eliminate Use of State Police in DSS' Field Offices

Other Expenses	(380,000)	(380,000)
Total - General Fund	(380,000)	(380,000)

Governor

Reduce funding by \$380,000 in FY 20 and FY 21 to reflect the elimination of state police in DSS field offices. Security will continue to be provided by local police and private security officers.

Account	Governor Recommended	
Account	FY 20	FY 21

Expand Pharmacy Purchasing Pool

Medicaid	-	(3,500,000)
Total - General Fund	-	(3,500,000)

Background

The state of Connecticut on behalf of its Medicaid program is part of a multi-state consortium called TOP\$, wherein Connecticut collaborates with other states (Idaho, Louisiana, Maryland, Nebraska, Wisconsin and Washington) to pool resources to develop and negotiate drug rebate agreements with pharmaceutical manufacturers. In FY 18 drug rebates offset Medicaid pharmacy expenditures of \$1.3 billion by \$875 million.

Governor

Reduce Medicaid funding by \$3.5 million in FY 21 to reflect the state's share of savings in the Medicaid pharmacy benefit resulting from participation in additional pharmacy purchasing pools. The total gross savings is approximately \$8.8 million after factoring in the federal share.

Expand Step Therapy to New Drug Classes

Medicaid	(500,000)	(1,840,000)
Total - General Fund	(500,000)	(1,840,000)

Governor

Reduce funding by \$500,000 in FY 20 and \$1,840,000 in FY 21 to reflect requiring step therapy for prescriptions used to treat atopic dermatitis (eczema), rheumatoid arthritis, plaque psoriasis and inflammatory bowel disease (including ulcerative colitis and Crohns disease). The total savings after factoring the federal share is \$1.5 million in FY 20 and \$5.6 million in FY 21.

Revise Diabetic Supply Program

Other Expenses	500,000	200,000
Medicaid	(300,000)	(1,190,000)
Total - General Fund	200,000	(990,000)

Background

Currently claims for diabetic test strips and lancets are processed at the pharmacy point of sale (POS) for those under the age of 21 and through the durable medical equipment (DME) benefit for those age 21 and over. The Governor's Budget proposes processing all diabetic supplies at the pharmacy POS and requiring they be subject to a special type of Medicaid preferred drug list (PDL). In order for a manufacturer's product to be included on Medicaid's PDL the manufacturer must agree to pay a supplemental rebate to the state.

Governor

Provide funding of \$500,000 in FY 20 and \$200,000 in FY 21 in the Other Expenses account to reflect contractual expenses related to the administration of the diabetic supply program. Reduce funding by \$300,000 in FY 20 and \$1,190,000 in FY 21 in the Medicaid account to reflect Medicaid pharmacy and DME savings. After accounting for the federal share, total estimated Medicaid savings in FY 21 are \$800,000 and \$3.2 million in FY 21.

Implement Diabetes Prevention Program

Medicaid	70,000	(520,000)
Total - General Fund	70,000	(520,000)

Background

The Governor's Budget proposes utilizing the state's Medicaid Administrative Service Organization (ASO) to contract with an administrator of a Diabetes Prevention Program (DPP). The DPP is an evidence based model recognized by the Centers for Disease Control (CDC), which has proven to reduce an individual's risk of developing type 2 diabetes through weight loss and exercise. The program utilizes a CDC approved curriculum which includes, lifestyle coaching, exercise, self-monitoring, maintaining healthy behaviors and handling psychological and social stressors. The Medicaid program currently has approximately 40,000 individuals who are identified as prediabetic. The per-member-per-month (PMPM) gross cost of a Medicaid beneficiary is approximately \$770, prediabetic member PMPM is \$960 and diabetic member PMPM is \$2,020. The annual cost per enrollee in the DPP is \$420. The proposal assumes approxiately 4-5% of those eligible will participate in the program.

Governor

Provide funding of \$70,000 in FY 20 and reduce funding by \$520,000 in FY 21 to reflect the implementation of a DPP for prediabetic Medicaid beneficiaries. After factoring in the federal share, the net state cost in FY 20 is \$180,000, with savings of \$1.3 million in FY 21.

Account	Governor Recommended	
Account	FY 20	FY 21

Provide Resources to Assist in the Development of an Opioid Plan

Other Expenses	500,000	250,000
Total - General Fund	500,000	250,000

Governor

Provide funding of \$500,000 in FY 20 and \$250,000 in FY 21 to support consultant services to assist state agencies in examining various methodologies to develop and implement a plan to address gaps in the state's treatment of substance use disorder.

Reduce Funding to Address Excess Capacity in Nursing Homes

Medicaid	(2,430,000)	(2,920,000)
Total - General Fund	(2,430,000)	(2,920,000)

Governor

Reduce funding by \$2,430,000 in FY 20 and \$2,920,000 in FY 21 to reflect rebasing nursing home rates in FY 20 and eliminating the stop loss provision for nursing homes with low occupancy rates or low federal quality measure scores. Nursing homes with high occupancy and high quality measures will be provided a stop loss of 2% if applicable. After factoring in the federal share, this proposal will reduce total Medicaid expenditures by \$4.9 million in FY 20 and \$5.8 million in FY 21.

Implement Medicaid Supportive Housing Benefit for High Cost High Need Individuals

Medicaid	(580,000)	(3,080,000)
Total - General Fund	(580,000)	(3,080,000)

Background

Connecticut was selected to participate in the Medicaid-Housing Partnership Innovation Accelerator Program (IAP) in 2016. The initiative provided technical assistance to the state to help design ways to support individuals served by Medicaid in accessing and retaining stable housing and meaningfully engaging with their health goals.

Governor

Reduce funding by \$580,000 in FY 20 and \$3,080,000 in FY 21 to reflect Medicaid savings associated with a new supportive housing benefit for high cost high need individuals. Under this proposal, the Department of Social Services (DSS) will develop a 1915(i) state plan amendment for a home and community-based services benefit to serve up to 850 individuals who experience homelessness and whose average Medicaid costs exceed \$40,000 per year. By providing stable housing and tenancy-sustaining wraparound services, this initiative is expected to allow participants to effectively access and engage with goals and action steps around their health, resulting in a 40% reduction in DSS Medicaid costs. After factoring in the federal share, this proposal is expected to reduce total Medicaid expenditures by \$2.7 million in FY 2020 and \$13.9 million in FY 2021. Funding is also included in the Department of Housing to support this effort.

Adjust Hospital Supplemental Payments

Hospital Supplemental Payments	286,831,102	286,831,102
Total - General Fund	286,831,102	286,831,102

Background

Pursuant to PA 17-4 JSS DSS in consultation with the Connecticut Hospital Association and contingent on approval from the Centers for Medicare and Medicaid Services (CMS), is required to establish four hospital Medicaid supplemental payment pools: an inpatient pool, an outpatient pool, a small hospital pool and a mid-size hospital pool. PA 17-4 JSS provided funding of approximately \$598 million in FY 18 and \$496 million in FY 19 for Medicaid hospital supplemental payments. Section 55 of PA 18-81 provided Medicaid hospital supplemental payments of \$166.5 in FY 20.

The federal upper payment limit (UPL) is the maximum amount a state Medicaid program may pay a given provider type in the aggregate and can vary each year as it is based on what Medicare would have paid for the same services; payments in excess of the UPL are not eligible for federal reimbursement.

Governor

Provide funding of \$286,831,102 in FY 20 and FY 21 in the Hospital Supplemental Payment account to provide Medicaid hospital supplemental payments of approximately \$453 million in FY 20 and FY 21. This is inclusive of a (1) a \$3 million reduction in the Small Hospital Pool to reflect the FY 19 reduction related to the merger of Charlotte Hungerford Hospital and (2) a \$40 million reduction compared to FY 19 related to the federal UPL. The combination of these actions (1) providing funding for hospital supplemental payments (\$326.8 million) and (2) reducing hospital supplemental payments due to the federal UPL (\$40 million) result in a net impact to federal grants revenue of approximately \$188.7 million in FY 20 and \$187.3 million in FY 21 (approximately \$214 to \$215 million in increased federal grant revenue related to increased supplemental payments and a reduction of \$26.7 million related to the UPL).

Account	Governor Recommended	
Account	FY 20	FY 21

Restore Reduction in Hospital Inpatient Reimbursement

Medicaid	59,100,000	61,800,000
Total - General Fund	59,100,000	61,800,000

Background

Connecticut uses the 3M All Patient Refined Diagnosis Related Groups (APR-DRG) grouper method as the weighting for inpatient rate changes under Medicaid. DRGs are assigned by a "grouper" program based on diagnoses, procedures, age, sex, discharge status, and the presence of complications or co-morbidities. Codes associated with a patient (diagnosis, surgical procedures, age, etc.) are compiled and the information is run through an algorithm to determine its weight, which is then applied to the hospital's base rate. DSS' Medicaid state plan (SPA 17-0011) requires that the department use the current version of the 3M grouper as the basis for weighting rates. 3M's latest version of the grouper, however, substantially reduced the weighting for Medicaid costs as a result of the transition to the latest International Classification of Diseases (ICD) (i.e., moving from ICD-9 to ICD-10), which has a much more detailed level of coding for providers to bill. This resulted in a significant reduction to Medicaid inpatient hospital payments starting midyear in FY 19; after factoring in expenditures for non-DRG based services, the overall reduction in payments for hospital inpatient services is estimated at approximately 16.8%, or over \$170 million when fully annualized.

Governor

Provide funding of \$59.1 million in FY 20 and \$61.8 million in FY 21 to reflect restoring Medicaid hospital inpatient reimbursement reductions resulting from 3M's latest grouper. After factoring in the federal share, the total cost is approximately \$171.1 million in FY 20 and \$177.2 million in FY 21.

Reduce Funding to Reflect Decreased Hospital Payments Due to Readmission Rates

Medicaid	(2,000,000)	(2,400,000)
Total - General Fund	(2,000,000)	(2,400,000)

Governor

Reduce funding by \$2 million in FY 20 and \$2.4 million in FY 21 (\$6.1 million in FY 20 and \$7.3 million in FY 21 after factoring in the federal share) in the Medicaid account to reflect the impact of a 15% readmission rate reduction for a hospital readmission within 30 days of discharge for a related diagnosis.

Strengthen Rebalancing Efforts under Money Follows the Person

Personal Services	726,400	726,400
Other Expenses	800,000	500,000
Medicaid	(480,000)	(4,740,000)
Total - General Fund	1,046,400	(3,513,600)
Positions - General Fund	7	7

Background

The Money Follows the Person (MFP) rebalancing demonstration is a federal initiative that encourages states to reduce their reliance on institutional care for Medicaid recipients by transitioning individuals out of institutional settings and into community settings with appropriate supports.

Governor

Provide funding of \$726,400 in FY 20 and FY 21 in the Personal Services account to support seven positions to increase the agency's capacity to process MFP applications within a tighter timeframe . Provide funding of \$800,000 in FY 20 and \$500,000 in FY 21 in the Other Expenses account to assist with developing a predictive modeling tool to identify older adults who are discharged from hospitals to nursing homes and who are at high risk for a long-term stay without intervention.

Reduce funding by \$480,000 in FY 20 and \$4,470,000 in FY 21 in the Medicaid account to reflect a reduction in Medicaid expenses related to supporting more MFP transitions. After factoring in the federal share, this proposal will reduce total Medicaid expenditures by \$1.0 million in FY 20 and \$9.5 million in FY 21. Funding is also included in the Department of Housing to support this effort.

Remove Statutory Rate Increases

Medicaid	(15,210,000)	(32,290,000)
Old Age Assistance	(800,000)	(1,730,000)
Aid To The Blind	(9,600)	(20,300)
Aid To The Disabled	(900,000)	(1,940,000)
Total - General Fund	(16,919,600)	(35,980,300)

Account	Governor Recommended	
	FY 20	FY 21

Governor

Reduce funding by \$16,919,600 in FY 20 and \$35,980,300 in FY 21 to reflect the elimination of rate increases for nursing homes, intermediate care facilities and boarding homes.

Remove Funding for Statutory Cost of Living Adjustments (COLAs)

Old Age Assistance	(240,000)	(440,000)
Aid To The Blind	(3,300)	(5,800)
Aid To The Disabled	(530,000)	(940,000)
Temporary Family Assistance - TANF	(1,490,000)	(2,710,000)
State Administered General Assistance	(370,000)	(680,000)
Total - General Fund	(2,633,300)	(4,775,800)

Governor

Reduce funding by \$2,633,300 in FY 20 and \$4,775,800 in FY 21 to reflect removing cost of living adjustments (COLA) for the following programs: Old Age Assistance, Aid to the Blind, Aid to the Disabled, Temporary Family Assistance, and State Administered General Assistance.

Current Services

Annualize Private Provider Wage Adjustments Pursuant to SA 18-5

Community Residential Services	40,000,000	40,000,000
Total - General Fund	40,000,000	40,000,000

Background

SA-18-5 authorizes an increase in funding for the wages of certain employees who provide services to individuals with intellectual disability authorized to receive supports and services through the Department of Developmental Services (DDS), effective January 1, 2018. PA 18-81, the Revised FY 19 budget, appropriated private provider funding to the Office of Policy and Management to support a partial year increase to DDS private providers and a total of \$24.7 million was distributed to DDS and DSS. The state receives a 50% reimbursement for Medicaid waivered programs.

Governor

Provide funding of \$40 million in the Community Residential Services Program in both FY 20 and FY 21 to reflect the fully annualized cost of the increase.

Provide Funds to Reflect the FY 19 Private Provider COLA

Old Age Assistance	292,668	292,668
Aid To The Disabled	229,954	229,954
Human Resource Development-Hispanic Programs	9,578	9,578
Safety Net Services	8,223	8,223
Services for Persons With Disabilities	2,465	2,465
Nutrition Assistance	5,945	5,945
Community Services	1,697	1,697
Human Service Infrastructure Community Action Program	142,813	142,813
Teen Pregnancy Prevention	9,967	9,967
Domestic Violence Shelters	41,977	41,977
Total - General Fund	745,287	745,287

Background

The Revised FY 19 budget (PA 18-81, Sec. 69) provided a 1% COLA to employees of human services providers. In FY 19, funding to support these increases was appropriated to the Office of Policy and Management and a total of \$5.8 million was distributed to individual agencies.

Governor

Provide funding of \$745,287 in FY 20 and FY 21 to reflect the rollout of FY 19 Private Provider COLA.

Account	Governor Recommended	
Account	FY 20	FY 21

Provide Funding for Wage Increases

C		
Personal Services	5,621,717	12,530,765
Total - General Fund	5,621,717	12,530,765

Background

The Governor's FY 20 and FY 21 Budget provides funding of \$70.3 million in FY 20 and \$165.9 million in FY 21, across seven appropriated funds, for state employee wages and collective bargaining increases.

Governor

Provide funding of \$5,621,717 in FY 20 and \$12,530,765 in FY 21 to reflect this agency's increased wage costs.

Adjust Funding to Reflect Leap Year Costs

Medicaid	2,890,000	-
Old Age Assistance	90,000	-
Aid To The Blind	1,100	-
Aid To The Disabled	100,000	-
Community Residential Services	1,542,200	-
Total - General Fund	4,623,300	-

Background

Calendar year 2020 is a leap year. The Governor's FY 20 and FY 21 budget provides a total of \$5.4 million to four General Fund agencies for leap year costs.

Governor

Provide funding of \$4,623,300 in FY 20 to reflect this agency's leap year costs.

Provide Funding to Support the PCA Collective Bargaining Agreement

Medicaid	2,180,000	3,600,000
Community Residential Services	1,685,273	2,280,748
Total - General Fund	3,865,273	5,880,748

Governor

Provide funding of \$3,865,273 in FY 20 and \$5,880,748 in FY 21 to support the memorandum of agreement between the Personal Care Attendant (PCA) Workforce Council and the New England Health Care Employees Union. Funding supports annualization of wage increases in FY 19, wages increases in both FY 20 and FY 21, and costs for workers' compensation coverage, training and orientation.

Provide Funding for Statutorily Required Cost of Living Adjustments

Old Age Assistance	240,000	440,000
Aid To The Blind	3,300	5,800
Aid To The Disabled	530,000	940,000
Temporary Family Assistance - TANF	1,490,000	2,710,000
State Administered General Assistance	370,000	680,000
Total - General Fund	2,633,300	4,775,800

Governor

Provide funding of \$2,633,300 in FY 20 and \$4,775,800 in FY 21 for cost of living adjustments (COLA) effective 7/1/20 and 7/1/21 for the following programs: Old Age Assistance, Aid to the Blind, Aid to the Disabled, Temporary Family Assistance, State Administered General Assistance. This funding is eliminated in a separate policy action.

Provide Funding for Statutorily Required Rate Increases

Medicaid	15,210,000	32,290,000
Old Age Assistance	800,000	1,730,000
Aid To The Blind	9,600	20,300
Aid To The Disabled	900,000	1,940,000
Total - General Fund	16,919,600	35,980,300

Governor

Provide funding of \$16,919,600 in FY 20 and \$35,980,300 in FY 21 to reflect rate increases. This funding is eliminated in a separate policy action.

Account	Governor Recommended	
	FY 20	FY 21

Update Current Services- Other Expenses and Personal Services

	10)	1_,001,001
Total - General Fund	18.772.326	12,331,384
Other Expenses	11,282,079	4,841,137
Personal Services	7,490,247	7,490,247

Governor

Provide funding of \$18,772,326 in FY 20 and \$12,331,384 in FY 21 to reflect current services needs under Personal Services and Other Expenses. Personal Services adjustments reflect the annualization of positions funded in FY 19 including eligibility workers, quality assurance staff, MFP transition support, system modernization, and shared services positions. Other Expenses funding primarily reflects changes in federal support for certain ongoing operations and changes to contractual requirements.

Update Current Services- HUSKY B

HUSKY B Program	3,550,000	9,510,000
Total - General Fund	3,550,000	9,510,000

Background

The HUSKY B Program provides health coverage for children of families with incomes in excess of 201% of the Federal Poverty Level (FPL) up to 323% FPL. HUSKY program expenditures typically receive 65% federal reimbursement. From October 1, 2015 through September 30, 2019, the reimbursement rate is increased to 88%.

Governor

Increase funding by \$3,550,000 in FY 20 and \$9,510,000 to reflect the increased state share of HUSKY B expenditures due to scheduled changes in federal reimbursement.

Update Current Services- Medicaid

Medicaid	28,042,000	136,412,000
Total - General Fund	28,042,000	136,412,000

Background

DSS' Medicaid program provides remedial, preventive, and long-term medical care for income eligible aged, blind or disabled individuals (HUSKY C), low-income adults (HUSKY D) and families with children (HUSKY A). Payment is made directly to health care providers, by the department, for services delivered to eligible individuals. Medicaid services individuals across the HUSKY Health programs as follows: 450,000 individuals in HUSKY A, 94,000 in HUSKY C, and 240,000 in HUSKY D. The program complies with federal Medicaid law (Title XIX of the Social Security Act) and regulations.

Governor

Provide funding of \$28,042,000 in FY 200 and \$136,412,000 in FY 21 to reflect current services requirements for the Medicaid program. This update reflects caseload, utilization and associated costs, as well as changes in federal reimbursement, processing and contractual-related savings.

Update Current Services- Supplemental Assistance Programs

Old Age Assistance	2,391,030	3,431,030
Aid To The Blind	(56,005)	(60,105)
Aid To The Disabled	(2,302,500)	(2,232,500)
Total - General Fund	32,525	1,138,425

Background

State Supplemental programs consist of Old Age Assistance, Aid to the Blind, Aid to the Disabled. These programs provide monthly financial assistance to low-income individuals. These programs are entirely state funded, but operate under both state and federal guidelines. In order to receive benefits, an individual must have another source of income to supplement, such as federal Social Security, Supplemental Security Income, or Veteran's Benefits. All recipients are automatically eligible for health care benefits under the state's Medicaid program. In FY 18 the number of unduplicated paid cases averaged 8,200 per month under Aid to the Disabled, 3,500 under Old Age Assistance, and 40 under Aid to the Blind.

Governor

Provide net funding of \$32,525 in FY 20 and \$1,138,425 in FY 21 to reflect current requirements under Old Age Assistance, and the Aid to the Disabled and Blind line items.

Account	Governor Recommended	
	FY 20	FY 21

Update Current Services- Temporary Family Assistance (TFA)

Temporary Family Assistance - TANF	(12,901,712)	(14,261,712)
Total - General Fund	(12,901,712)	(14,261,712)

Background

The Temporary Family Assistance (TFA) program provides cash assistance to eligible low-income families. The TFA program limits assistance to 21 months for non-exempt cases, with possible six month extensions for good cause. Individuals in the TFA program are usually eligible for health care services provided under the state's Medicaid program. The average monthly caseload under this (and its predecessor) program has declined from over 60,000 families in FY 95 to approximately 12,800 in FY 18 with an average cost per case of \$483. For December 2019, the number of unduplicated paid cases totaled 11,116 with an average cost per case of \$485.

Governor

Reduce funding by \$12,901,712 in FY 20 and \$14,261,712 in FY 21 to reflect anticipated expenditure requirements under the TFA program.

Update Current Services- Connecticut Home Care Program for Elders

Connecticut Home Care Program	(7,540,000)	(7,450,000)
Total - General Fund	(7,540,000)	(7,450,000)
		· · · · ·

Background

The state-funded Connecticut Home Care Program for Elders (CHCPE) provides home and community-based services to elderly who are at risk of nursing home placement and meet the program's financial eligibility criteria. Category 1 is targeted to individuals who are at risk of hospitalization or short-term nursing facility placement if preventive home care services are not provided. Category 2 is targeted to individuals who are frail enough to require nursing facility care, but have resources that would prevent them from qualifying for Medicaid upon admission to a nursing facility. In FY 18 the average number of state-funded clients per month was approximately 3,000 and is projected to decrease to a monthly average of 2,600 in FY 19.

Governor

Reduce funding by \$7,540,000 in FY 20 and \$7,450,000 in FY 21 to reflect current expenditure requirements under the Connecticut Home Care Program line item.

Reduce Hospital Supplemental Payments to Align with Current Law

Hospital Supplemental Payments	(329,840,138)	(329,840,138)
Total - General Fund	(329,840,138)	(329,840,138)

Governor

Reduce funding by \$329,840,138 in FY 20 and FY 21 in the Hospital Supplemental Payment account to reflect funding the account at the level required by Section 55 of PA 18-81 of \$166.5 million compared to the FY 19 level of approximately \$496.3 million.

Annualize FY 2019 CLA Conversions and Closures

Aid To The Disabled	555,000	555,000
Community Residential Services	7,102,389	7,102,389
Total - General Fund	7,657,389	7,657,389

Background

In FY 19, ten Department of Developmental (DDS) group homes are converting from public operation to private providers. The state receives a 50% federal reimbursement for Medicaid waivered programs. Group homes for DDS consumers, operated by private providers, are funded in the Community Residential Services account which is budgeted in the DSS.

The employees associated with the ten homes are offered placements in vacancies within DDS or other state agencies, per the provisions of the 2017 SEBAC agreement. The annualized savings of \$8.2 million associated with the conversions is reflected in the DDS budget, resulting in net saving of \$500,000 between the two agencies.

Governor

Provide funding of \$7,657,389 in both FY 20 and FY 21 to annualize the costs associated with the FY 19 conversion of DDS operated group homes to private provider operation.

Account	Governor Rec	ommended
Account	FY 20	FY 21

Provide Funding for Caseload Growth for Community Residential Services Placements

	0,179,625	26,728,825
Total - General Fund 1	0,179,625	26,728,825

Background

The Community Residential Services account funds individuals supported by the DDS. As of December, 2018, the DDS Management Information Report shows that 6,906 individuals are funded through this account as follows: 2,629 individuals are funded for in-home supports and 4,277 individuals are funded for group homes, community companion homes or continuous residential supports (24-hour supports).

Governor

Provide funding of \$10,179,625 in FY 20 and \$26,728,825 in FY 21 to support residential services for 77 individuals in FY 20 and 67 individuals in FY 21 who will be aging out of residential services provided by the Department of Children and Families or local education agencies and 65 individuals in FY 20 and 53 individuals in FY 21 who will be transitioning from long-term facilities under Money Follows the Person.

Provide Funding for Nursing Home Fair Rent Additions

Medicaid	1,000,000	2,000,000
Total - General Fund	1,000,000	2,000,000

Governor

Provide funding of \$1 million in FY 20 and \$2 million in FY 21 to reflect nursing home fair rent additions.

Update Current Services- Protective Services for the Elderly

Protective Services to the Elderly	(228,004)	(198,304)
Total - General Fund	(228,004)	(198,304)

Background

The Protective Services for the Elderly Program is designed to safeguard people 60 years and older from physical, mental and emotional abuse, neglect and abandonment and/or financial abuse and exploitation. The Department of Social Services social workers devise a plan of care aimed at assuring an elder's safety while preserving the person's right of self-determination. Staff may help the person remain in the living situation he or she prefers, safeguard legal rights, prevent bodily injury or harm, determine service needs and then mobilize resources to provide necessary services. In FY 18 the number of unduplicated paid cases averaged 65 per month.

Governor

Reduce funding by \$228,004 in FY 20 and \$198,304 in FY 21 to reflect current requirements under the Protective Services for the Elderly line item.

Update Current Services- State Administered General Assistance

State Administered General Assistance	(1,524,722)	(1,864,722)
Total - General Fund	(1,524,722)	(1,864,722)

Background

The State Administered General Assistance (SAGA) program provides limited cash assistance to individuals who are unable to work for medical or other prescribed reasons. Enrollees receive an average of \$219 a month. In FY 18 the number of unduplicated paid cases averaged 7,200 per month. Based on data through December 2018, the number of unduplicated paid cases averaged approximately 6,900.

Governor

Reduce funding by \$1,524,722 in FY 20 and \$1,864,722 in FY 21 to reflect anticipated requirements under SAGA.

Account	Governor Rec	commended
Account	FY 20	FY 21

Provide Funding for Medicare Part D Clawback Requirements

Medicaid	4,400,000	8,790,000
Total - General Fund	4,400,000	8,790,000

Background

The Medicare Part D clawback payment is the monthly cost-sharing payment to the federal government for the Medicare Part D prescription drug program for dually-eligible beneficiaries. A state's monthly clawback amount is calculated by multiplying its monthly Part D dual-eligible enrollment by CMS's estimate of the state's share of its per capita expenditure (PCE) for Medicaid covered drugs for dual-eligible persons. Part D expenditures have increased in recent years with the availability of new specialty drugs (such as those for Hepatitis C), growth in prescription drug utilization, and rising drug prices overall.

Governor

Provide funding of \$4,400,000 in FY 20 and \$8,790,000 in FY 21 for increases in the Medicare Part D clawback payment.

Budget Components	Governor Recommended			
Budget Components	FY 20	FY 21		
FY 19 Appropriation - GF	4,303,808,650	4,303,808,650		
Policy Revisions	317,566,782	264,290,782		
Current Services	(203,992,234)	(49,133,953)		
Total Recommended - GF	4,417,383,198	4,518,965,479		

Totals

Positions	Governor Recommended			
rositions	FY 20	FY 21		
FY 19 Appropriation - GF	1,986	1,986		
Policy Revisions	35	35		
Total Recommended - GF	2,021	2,021		

Department of Rehabilitation Services SDR63500

Permanent Full-Time Positions

Fund	Actual Appropriation FY 18 FY 19	Appropriation	Agency Requested		Governor Recommended		% Diff
runu		FY 20	FY 21	FY 20	FY 21	Gov-App FY 20	
General Fund	113	136	136	136	136	136	-
Workers' Compensation Fund	6	6	6	6	6	6	-

Budget Summary

Anne und	Actual	Appropriation	Agency Re	quested	Governor Rec	ommended	% Diff
Account	FY 18	FÝ 19	FY 20	FY 21	FY 20	FY 21	Gov-App FY 20
Personal Services	4,684,986	6,630,843	6,949,201	7,312,987	6,961,374	7,345,000	4.98
Other Expenses	1,328,114	1	1,435,685	1,435,685	1,422,517	1,422,517	(0.92)
Other Current Expenses		· · ·	· · ·		· · · · ·		
Part-Time Interpreters	(4,514)	-	-	-	-	-	n/a
Educational Aid for Blind and							
Visually Handicapped Children	3,476,665	3,952,579	4,141,761	4,322,828	4,145,301	4,337,011	4.88
Employment Opportunities -		1.011.071	1 001 000	1 001 000	1 001 000	1 001 000	1.00
Blind & Disabled	395,506	1,011,871	1,021,990	1,021,990	1,021,990	1,021,990	1.00
Other Than Payments to Local Go	vernments						
Vocational Rehabilitation - Disabled	8,207,005	7,207,005	7,279,075	7,279,075	7,279,075	7,279,075	1.00
Supplementary Relief and	0,207,000	7,207,000	1,219,019	1,219,015	1,219,019	1,219,015	1.00
Services	44,847	44,847	44,847	44,847	44,847	44,847	_
Special Training for the Deaf	11,017		-1,01/	11,017			
Blind	127,030	262,643	265,269	265,269	265,269	265,269	1.00
Connecticut Radio Information							
Service	20,194	20,194	20,194	20,194	20,194	20,194	-
Independent Living Centers	309,407	309,407	312,725	312,725	312,725	312,725	1.07
Programs for Senior Citizens	-	3,268,993	3,278,743	3,278,743	3,278,743	3,278,743	0.30
Elderly Nutrition	-	4,626,390	4,626,390	4,626,390	2,626,390	2,626,390	(43.23)
Agency Total - General Fund	18,589,240	28,770,457	29,375,880	29,920,733	27,378,425	27,953,761	(4.84)
Fall Prevention		376,023	377,955	377,955	377,955	377,955	0.51
Agency Total - Insurance Fund	-	376,023	377,955	377,955	377,955	377,955	0.51
Agency Total - Insurance Fund	-	570,025	577,955	577,555	577,955	577,955	0.51
Personal Services	479,948	514,113	532,952	556,240	532,952	556,240	3.66
Other Expenses	52,949		53,822	53,822	53,822	53,822	-
Rehabilitative Services	1,111,912		1,111,913	1,111,913	1,111,913	1,111,913	-
Fringe Benefits	400,164		493,567	515,134	493,567	515,134	14.65
Agency Total - Workers'	, -	, ==		, -	, -		
Compensation Fund	2,044,973	2,110,333	2,192,254	2,237,109	2,192,254	2,237,109	3.88
Total - Appropriated Funds	20,634,213	31,256,813	31,946,089	32,535,797	29,948,634	30,568,825	(4.19)

Account	Governor Recommended		
	FY 20	FY 21	

Policy Revisions

Annualize FY 2019 Holdbacks

Elderly Nutrition	(2,000,000)	(2,000,000)
Total - General Fund	(2,000,000)	(2,000,000)

Background

The Office of Policy and Management implemented FY 19 holdbacks totaling \$18.5 million. The Governor's FY 20 and FY 21 Budget annualizes \$7.7 million of these holdbacks in both FY 20 and FY 21 across various agencies.

Governor

Reduce funding by \$2 million in both FY 20 and FY 21 to annualize this agency's FY 19 holdbacks.

Adjust Funding to Reflect Cellular Services Savings

Other Expenses	(13,168)	(13,168)
Total - General Fund	(13,168)	(13,168)
Total General Fund		,0,

Background

The Governor's FY 20 and FY 21 Budget reduces funding by \$197,555 in both FY 20 and FY 21, across five appropriated funds, to reflect cellular services savings.

Governor

Reduce funding by \$13,168 in both FY 20 and FY 21 to reflect this agency's cellular services savings.

Current Services

Provide Funding for Wage Increases

Personal Services	330,531	714,157
Educational Aid for Blind and Visually Handicapped		
Children	192,722	384,432
Total - General Fund	523,253	1,098,589
Personal Services	18,839	42,127
Total - Workers' Compensation Fund	18,839	42,127

Background

The Governor's FY 20 and FY 21 Budget provides funding of \$70.3 million in FY 20 and \$165.9 million in FY 21, across seven appropriated funds, for state employee wages and collective bargaining increases.

Governor

Provide funding of \$523,253 in FY 20 and \$1,098,589 in FY 21 in the General Fund and \$18,839 in FY 20 and \$42,127 in FY 21 in the Workers' Compensation Fund to reflect this agency's increased wage costs.

Provide Funds to Reflect the FY 19 Private Provider COLA

Employment Opportunities - Blind & Disabled	10,119	10,119
Vocational Rehabilitation - Disabled	72,070	72,070
Special Training for the Deaf Blind	2,626	2,626
Independent Living Centers	3,318	3,318
Programs for Senior Citizens	9,750	9,750
Total - General Fund	97,883	97,883
Fall Prevention	1,932	1,932
Total - Insurance Fund	1,932	1,932

Account	Governor Re	Governor Recommended		
	FY 20	FY 21		

Background

The Revised FY 19 budget (PA 18-81, Sec. 69) provided a 1% COLA to employees of human services providers. In FY 19, funding to support these increases was appropriated to the Office of Policy and Management and a total of \$5.8 million was distributed to individual agencies.

Governor

Provide funding of \$97,883 in the General Fund and \$1,932 in the Insurance Fund in both FY 20 and FY 21 to reflect the rollout of FY 19 Private Provider COLA.

Adjust Fringe Benefits

Fringe Benefits	63,082	84,649
Total - Workers' Compensation Fund	63,082	84,649

Background

The fringe benefit costs for employees supported by funds other than the General Fund are budgeted for within their respective agencies, as opposed to the fringe benefit accounts within the Office of the State Comptroller. In addition, this agency is charged indirect overhead costs by the State Comptroller for utilizing certain centralized state agency services.

Governor

Provide funding of \$63,082 in FY 20 and \$84,649 in FY 21 to ensure sufficient funds for fringe benefits.

Totals

Budget Common ente	Governor Recommended			
Budget Components	FY 20	FY 21		
FY 19 Appropriation - GF	28,770,457	28,770,457		
Policy Revisions	(2,013,168)	(2,013,168)		
Current Services	621,136	1,196,472		
Total Recommended - GF	27,378,425	27,953,761		
FY 19 Appropriation - IF	376,023	376,023		
Current Services	1,932	1,932		
Total Recommended - IF	377,955	377,955		
FY 19 Appropriation - WF	2,110,333	2,110,333		
Current Services	81,921	126,776		
Total Recommended - WF	2,192,254	2,237,109		

Department of Children and Families DCF91000

Permanent Full-Time Positions

E i	Actual	Appropriation	Agency R	equested	Governor Re	commended	% Diff
Fund	FY 18	FY 19	FY 20	FY 21	FY 20	FY 21	Gov-App FY 20
General Fund	3,240	3,240	3,240	3,240	3,021	3,021	(6.76)

Budget Summary

	Actual	Appropriation	Agency Re	equested	Governor Red	commended	% Diff
Account	FY 18	FY 19	FY 20	FY 21	FY 20	FY 21	Gov-App FY 20
Personal Services	267,482,418	266,242,164	276,491,592	290,522,191	269,468,513	279,496,655	1.21
Other Expenses	29,045,562	28,887,225	28,887,225	28,887,225	28,964,687	29,160,237	0.27
Other Current Expenses							
Workers' Compensation Claims	11,898,936	12,578,720	12,578,720	12,578,720	10,470,082	10,158,413	(16.76)
Family Support Services	867,677	867,677	946,451	946,451	946,451	946,451	9.08
Differential Response System	7,757,446	7,764,046	8,343,446	8,343,446	13,120,002	15,812,975	68.98
Regional Behavioral Health							
Consultation	1,699,624	1,619,023	1,646,024	1,646,024	1,646,024	1,646,024	1.67
Other Than Payments to Local G	overnments						
Health Assessment and							
Consultation	1,332,551	1,082,532	1,415,403	1,415,403	1,415,723	1,415,723	30.78
Grants for Psychiatric Clinics for							
Children	15,032,177	14,979,041	16,335,082	16,335,082	16,182,464	16,182,464	8.03
Day Treatment Centers for							
Children	6,815,978	6,759,728	7,275,589	7,275,589	7,275,589	7,275,589	7.63
Juvenile Justice Outreach							
Services	5,334,894	_	-	-	-	-	n/a
Child Abuse and Neglect							
Intervention	9,114,092	10,116,287	10,317,006	10,317,006	9,874,101	9,874,101	(2.39)
Community Based Prevention							
Programs	7,641,692	7,637,305	7,553,849	7,553,849	7,527,785	7,527,785	(1.43)
Family Violence Outreach and							
Counseling	2,984,472	2,547,289	3,743,007	3,743,007	3,745,395	3,745,395	47.03
Supportive Housing	19,840,312	18,479,526	19,847,971	19,847,971	19,886,064	19,886,064	7.61
No Nexus Special Education	2,150,567	2,151,861	2,151,861	2,151,861	1,904,652	1,952,268	(11.49)
Family Preservation Services	5,497,768	6,070,574	6,590,918	6,590,918	6,593,987	6,593,987	8.62
Substance Abuse Treatment	13,713,558	9,840,612	8,869,573	8,869,573	8,629,640	8,629,640	(12.31)
Child Welfare Support Services	1,757,081	1,757,237	2,576,983	2,576,983	2,560,026	2,560,026	45.68
Board and Care for Children -							
Adoption	97,096,101	98,735,921	101,883,552	102,812,611	102,078,733	104,750,134	3.39
Board and Care for Children -							
Foster	135,911,632	135,345,435	137,181,903	140,842,999	136,996,712	136,781,796	1.22
Board and Care for Children -							
Short-term and Residential	92,718,837	90,339,295	96,390,533	91,790,893	89,246,759	88,983,554	(1.21)
Individualized Family Supports	5,841,933	6,552,680	7,871,283	7,900,524	5,885,205	5,885,205	(10.19)
Community Kidcare	36,799,636	37,968,191	44,793,529	44,793,529	44,221,621	44,103,938	16.47
Covenant to Care	133,548	133,548	161,408	161,408	161,412	161,412	20.86
Agency Total - General Fund	778,468,492	768,455,917	803,852,908	817,903,263	788,801,627	803,529,836	2.65

Account	Governor Recommended		
	FY 20	FY 21	

Policy Revisions

Adjust Private Residential Treatment Center Rates

Board and Care for Children - Short-term and Residential	(3,352,715)	(4,435,605)
Total - General Fund	(3,352,715)	(4,435,605)

Background

Pursuant to CGS Sec. 17a-17 and agency regulations, DCF's Single Cost Accounting System (SCAS) determines the per diem payment rates for in-state, private residential treatment centers. Under SCAS, increases in the allowable residential care components over the previous year rates are limited to the increase in the consumer price index plus 2%, or the actual increase in allowable costs, whichever is less. SCAS rate increases have been suspended in every biennial budget since the FY 04 and FY 05 Biennial Budget.

Governor

Eliminate funding of \$3,352,715 in FY 20 and \$4,435,605 in FY 21 to reflect the suspension of SCAS per diem rate increases for instate, private residential treatment centers.

Reduce Overtime Expenditures with Technology

Personal Services	(2,100,000)	(2,100,000)
Total - General Fund	(2,100,000)	(2,100,000)

Background

Kronos software is anticipated to reduce overtime through: (1) enhanced utilization of the staff on-hand, as it will be immediately apparent with an automated system how much staff is needed where, or if there is enough staff on shift already to cover the need, and (2) business management analytics.

Governor

Reduce funding by \$2,100,000 in both FY 20 and FY 21 to reflect overtime savings projected from improved scheduling and management of overtime through the implementation of Kronos software.

Achieve Savings through Contracting for Court-Ordered Psychological Evaluations

Board and Care for Children - Foster	(1,000,000)	(1,000,000)
Total - General Fund	(1,000,000)	(1,000,000)

Background

DCF is responsible for paying for court-ordered evaluations. Prior to FY 09, the agency contracted with a third party for quality assurance activities associated with these evaluations. The third party charged 8% of the payments it managed. With third party oversight, the average, annual cost for these evaluations was \$325,000. In the first year with only partial oversight, FY 09, costs increased to \$524,234. DCF spent \$2.1 million on these evaluations in FY 18.

Governor

Reduce funding by \$1,000,000 in both FY 20 and FY 21 to reflect savings anticipated from the reestablishment of a third party for quality assurance of court-ordered evaluations.

Provide Enhanced Care Coordination in the Differential Response System

Personal Services	(4,524,400)	(9,048,801)
Differential Response System	4,768,706	7,461,679
Total - General Fund	244,306	(1,587,122)
Positions - General Fund	(120)	(120)

Background

The Differential Response System (DRS) is a way of responding to low-risk reports of abuse and/or neglect that differs from the traditional child protective investigations model. DRS works to understand the family issues that lie beneath a maltreatment report. It utilizes a non-adversarial approach to engage parents and connect them with the services that best address their specific needs. Children and families who have been offered intensive care coordination have an increased level of stability, reducing the likelihood of future involvement with the department.

Governor

Provide net funding of \$244,306 in FY 20 and reduce net funding by \$1,587,122 in FY 21 to reflect enhanced care coordination for families that have come to the attention of DCF. Families will be assessed for the appropriate level of care, referred to appropriate

Account	Governor Recommended	
Account	FY 20	FY 21

services, and followed-up with to ensure that these services are producing the desired outcomes. Program costs are offset by personnel savings achieved through the elimination of 120 social worker positions.

Privatize Case Management for Voluntary Services Program

Personal Services	(624,201)	(737,692)
Community Kidcare	562,910	445,227
Total - General Fund	(61,291)	(292,465)
Positions - General Fund	(10)	(10)

Background

DCF may provide, on a voluntary basis (at the request of the family), casework, community referrals and treatment services for children who are not committed to the department. The Voluntary Services program is for children and youth with serious emotional disturbances, mental illnesses, and/or substance dependency. This program is only for families who are not abusive or neglectful.

Governor

Reduce funding by net \$61,291 in FY 20 and a net \$292,465 in FY 21. This reflects the provision of funding under the Community KidCare account for targeted case management services of \$592,910 in FY 20 and \$445,227 in FY 21. It also includes a reduction in Personal Services account funding of \$624,201 in FY 20 and \$797,692 in FY 21, and the elimination of 10 social worker positions, to reflect savings anticipated from the procurement of case management services for families involved in the Voluntary Services Program.

Current Services

Provide Funding for Wage Increases

Personal Services	12,105,937	26,438,972
Total - General Fund	12,105,937	26,438,972

Background

The Governor's FY 20 and FY 21 Budget provides funding of \$70.3 million in FY 20 and \$165.9 million in FY 21, across seven appropriated funds, for state employee wages and collective bargaining increases.

Governor

Provide funding of \$12,105,937 in FY 20 and \$26,438,972 in FY 21 to reflect this agency's increased wage costs.

Annualize Funding for Juan F. Compliance

69,403	69,403
524,393	524,393
25,248	25,248
319,514	319,514
766,712	766,712
448,564	448,564
(347,562)	(347,562)
(154,594)	(154,594)
1,176,711	1,176,711
1,360,787	1,360,787
483,926	483,926
(1,031,546)	(1,031,546)
87,340	87,340
1,300,000	1,300,000
1,000,000	1,000,000
3,017,417	3,017,417
26,270	26,270
9,072,583	9,072,583
	524,393 25,248 319,514 766,712 448,564 (347,562) (154,594) 1,176,711 1,360,787 483,926 (1,031,546) 87,340 1,300,000 3,017,417 26,270

Account	Governor Recommended	
Account	FY 20	FY 21

Background

The Court Monitor's findings indicate that the department maintained compliance with five of the ten 2017 Revised Juan F. Exit Plan outcome measures during both the Second Quarter 2018 and the Third Quarter 2018. The five measures that were met have each been previously pre-certified as compliant. DCF maintained compliance. The five measures that were not met are: (1) Completion of Investigation, (2) Case Planning, (3) Children's Needs Met, (4) Worker-Child Visitation In-Home, and (5) Caseload Standards.

Governor

Provide net funding of \$9,072,583 in both FY 20 and FY 21 to appropriately fund 17 accounts necessary to achieve 2017 *Revised Juan F. Exit Plan* performance outcomes.

Maintain Community Services Post-Juvenile Justice Consolidation

Grants for Psychiatric Clinics for Children	314,456	314,456
Substance Abuse Treatment	(247,671)	(247,671)
Child Welfare Support Services	700,116	700,116
Community Kidcare	3,361,239	3,361,239
Total - General Fund	4,128,140	4,128,140

Background

Following the consolidation of juvenile justice funding for delinquent children and youth under the Court Support Services Division (CSSD) of the Judicial Branch (PA 17-2 JSS), DCF's Juvenile Justice Outreach Services account was transferred to CSSD. The DCF Juvenile Justice Outreach Services account supported a variety of juvenile justice related programs for children, youth, and their families. These include the Fostering Responsibility, Education, and Employment program (FREE), Multi-Dimensional Family Therapy - Family Substance Abuse Treatments Services, Juvenile Review Boards, Multisystemic Therapy for Transition Age Youth, intermediate evaluations, employment programs (e.g., Work to Learn), and Functional Family Therapy.

Governor

Provide funding of \$4,128,140 in both FY 20 and FY 21 to continue support for various community-based services benefiting nondelinquent children and youth, formerly funded under DCF's Juvenile Justice Outreach Services account.

Adjust Private Residential Treatment Center Rates

No Nexus Special Education	46,455	94,071
Board and Care for Children - Short-term and Residential	3,352,715	4,435,605
Total - General Fund	3,399,170	4,529,676

Background

Pursuant to CGS Sec. 17a-17 and agency regulations, DCF's Single Cost Accounting System (SCAS) determines the per diem payment rates for in-state, private residential treatment centers. Under SCAS, increases in the allowable residential care components over the previous year rates are limited to the increase in the consumer price index plus 2%, or the actual increase in allowable costs, whichever is less. SCAS rate increases have been suspended in every biennial budget since the FY 04 and FY 05 Biennial Budget.

Governor

Provide funding of \$3,399,170 in FY 20 and \$4,529,676 in FY 21 to reflect SCAS rate increases.

Achieve Efficiencies Through Creation of Central Transportation Unit

Positions - General Fund	66	66
Total - General Fund	(1,641,450)	(3,432,901)
Board and Care for Children - Short-term and Residential	(150,000)	(300,000)
Board and Care for Children - Foster	(1,956,000)	(3,912,000)
Other Expenses	345,550	541,100
Personal Services	119,000	237,999

Governor

Reduce funding by a net \$1,641,450 in FY 20 and a net \$3,432,901 in FY 21 through the establishment of a transportation unit within the agency. Positions reflect 60 Maintainers (drivers), three Maintenance Supervisory II, and three Office Assistants. This unit, similar to the one in the Department of Corrections, is anticipated to reduce utilization of credentialed transportation vendors and overtime.

Account	Governor Recommended	
	FY 20	FY 21

Provide Funds to Reflect the FY 19 Private Provider COLA

Family Support Services	9,371	9,371
Differential Response System	62,857	62,857
Regional Behavioral Health Consultation	1,753	1,753
Health Assessment and Consultation	13,677	13,677
Grants for Psychiatric Clinics for Children	122,255	122,255
Day Treatment Centers for Children	67,297	67,297
Child Abuse and Neglect Intervention	105,376	105,376
Community Based Prevention Programs	45,074	45,074
Family Violence Outreach and Counseling	21,395	21,395
Supportive Housing	45,751	45,751
Family Preservation Services	39,487	39,487
Substance Abuse Treatment	68,245	68,245
Child Welfare Support Services	15,333	15,333
Board and Care for Children - Foster	84,379	84,379
Board and Care for Children - Short-term and Residential	604,695	604,695
Community Kidcare	307,864	307,864
Covenant to Care	1,594	1,594
Total - General Fund	1,616,403	1,616,403

Background

The Revised FY 19 budget (PA 18-81, Sec. 69) provided a 1% COLA to employees of human services providers. In FY 19, funding to support these increases was appropriated to the Office of Policy and Management and a total of \$5.8 million was distributed to individual agencies.

Governor

Provide funding of \$1,616,403 in FY 20 and FY 21 to reflect the rollout of FY 19 Private Provider COLA.

Adjust Funding for Personal Services

Personal Services	(1,250,000)	(1,036,000)
Total - General Fund	(1,250,000)	(1,036,000)

Governor

Reduce Personal Services account funding by \$1,250,000 in FY 20 and \$1,036,000 in FY 21 to reflect overtime savings related to 120 social workers completing training and handling full caseloads. Second fiscal year savings are partially offset by \$214,000 in increased costs associated with a stipulated agreement increasing physician on-call payment rates.

Adjust Funding to Reflect Current Caseloads and Requirements

Workers' Compensation Claims	(2,108,638)	(2,420,307)
No Nexus Special Education	(293,664)	(293,664)
Board and Care for Children - Adoption	3,086,328	6,014,213
Board and Care for Children - Foster	2,993,698	4,963,982
Board and Care for Children - Short-term and Residential	(1,670,414)	(1,660,436)
Individualized Family Supports	(1,667,475)	(1,667,475)
Community Kidcare	(996,000)	(996,000)
Total - General Fund	(656,165)	3,940,313

Governor

Reduce funding by a net \$656,165 in FY 20 and increase funding by \$3,940,313 in FY 21 to adequately fund current program caseloads and requirements.

Adjust Funding to Reflect Leap Year Costs

Board and Care for Children - Adoption	256,484	-
Board and Care for Children - Foster	229,200	-
Board and Care for Children - Short-term and Residential	123,183	-
Total - General Fund	608,867	-

Account	Governor Recommended	
	FY 20	FY 21

Background

Calendar year 2020 is a leap year. The Governor's FY 20 and FY 21 budget provides a total of \$5.4 million to four General Fund agencies for leap year costs.

Governor

Provide funding of \$608,867 in FY 20 to reflect this agency's leap year costs.

Adjust Funding and Positions Related to Juvenile Justice Consolidation

Permanent Full-Time	-	-
Personal Services	(499,987)	(499,987)
Total - General Fund	(499,987)	(499,987)
Positions - General Fund	(155)	(155)

Background

Juvenile Justice (JJ) funding for delinquent children and youth was consolidated under the Court Support Services Division of the Judicial Branch per PA 17-2 JSS. The Connecticut Juvenile Training School stopped taking new admissions on 1/1/18, and the last youth left the facility on 4/11/18.

Governor

Reduce funding by \$499,987 in FY 20 and FY 21, and eliminate 155 positions, to reflect JJ positions that either transferred out of the agency, or will be retiring in FY 19.

Adjust Funding for State Operated Facility Other Expenses

Other Expenses	(250,000)	(250,000)
Total - General Fund	(250,000)	(250,000)

Governor

Reduce funding by \$250,000 in both FY 20 and FY 21 to reflect savings associated with DCF turning over the High Meadows facility in Hamden to the Office of Policy and Management as a surplus property.

Adjust Funding to Reflect Cellular Services Savings

Other Expenses	(18,088)	(18,088)
Total - General Fund	(18,088)	(18,088)

Background

The Governor's FY 20 and FY 21 Budget reduces funding by \$197,555 in both FY 20 and FY 21, across five appropriated funds, to reflect cellular services savings.

Governor

Reduce funding by \$18,088 in both FY 20 and FY 21 to reflect this agency's cellular services savings.

Budget Components	Governor Recommended	
Budget Components	FY 20	FY 21
FY 19 Appropriation - GF	768,455,917	768,455,917
Policy Revisions	(6,269,700)	(9,415,192)
Current Services	26,615,410	44,489,111
Total Recommended - GF	788,801,627	803,529,836

Positions	Governor Recommended	
rositions	FY 20	FY 21
FY 19 Appropriation - GF	3,240	3,240
Policy Revisions	(130)	(130)
Current Services	(89)	(89)
Total Recommended - GF	3,021	3,021

Totals